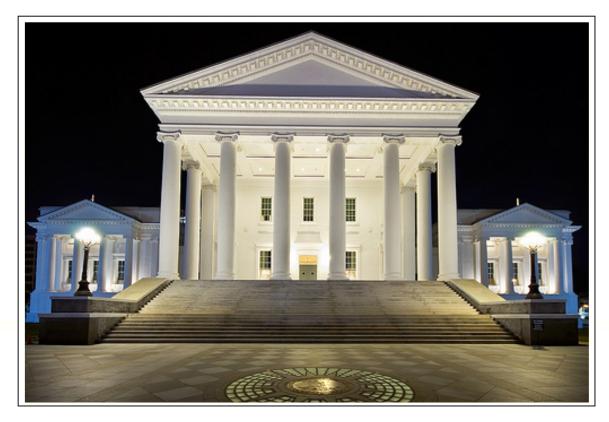
House Bill 897 / Senate Bill 363 Reporting Requirements



March 19, 2012

Virginia Child Protection Accountability System; reporting of certain information by VCSC, etc.

Introduced by: Delegate David B. Albo | Senator Creigh Deeds

SUMMARY AS PASSED HOUSE/SENATE:

Requires the Virginia Criminal Sentencing Commission to report information about sentences imposed in cases involving certain criminal violations and requires the Office of the Executive Secretary of the Supreme Court of Virginia to report information from the Juvenile and Domestic Relations District Courts' Case Management System on removal orders, protective orders, and protective orders alleging family abuse to the Virginia Child Protection Accountability System.

Child Protection Accountability System

The 2009 General Assembly adopted legislation to create the Child Protection Accountability System

- The stated goal was to make information on the response by the Department of Social Services (DSS) to reported cases of child abuse and neglect in the Commonwealth available to the public
- The legislation directed DSS to establish and maintain the System on a website available to the public

Child Protection Accountability System

In 2010, the General Assembly expanded the requirements to include additional information

- From the State Police: data on arrests and dispositions for child abuse/neglect, kidnapping, and several sexually-related offenses
- From the Supreme Court: data on misdemeanor appeals, felony charges certified from district court to circuit court, and direct indictments in circuit court for child abuse/neglect, kidnapping, and several sexually-related offenses, along with information on the number of trials for these offenses and their outcomes

Freedom of Information Act (FOIA) Requests Received by the Sentencing Commission

- In the fall of 2011, the Sentencing Commission received a series of FOIA requests from the National Association to Protect Children for information on sentences and guidelines departures for certain offenses (child abuse/neglect, kidnapping, and several sexually-related offenses) by circuit court judge
- The Sentencing Commission responded, as required by the Act, informing the requestor that the Commission had never compiled statistics or produced a report that would directly address the request
- Under provisions of the Act, a public agency is not required to create a new record if the record does not already exist (§ 2.2-3704(D))

Freedom of Information Act (FOIA) Requests Received by the Sentencing Commission

- Per § 19.2-298.01, however, the completed guidelines worksheets become part of the record of the case and are open for inspection
- Pursuant to § 2.2-3704(F) of the Act, the Sentencing Commission calculated the costs associated with providing raw data pertaining to the factors delineated in the request and communicated the cost figure to the requestor
- Once payment was received, raw data from the sentencing guidelines data system was provided to the requestor

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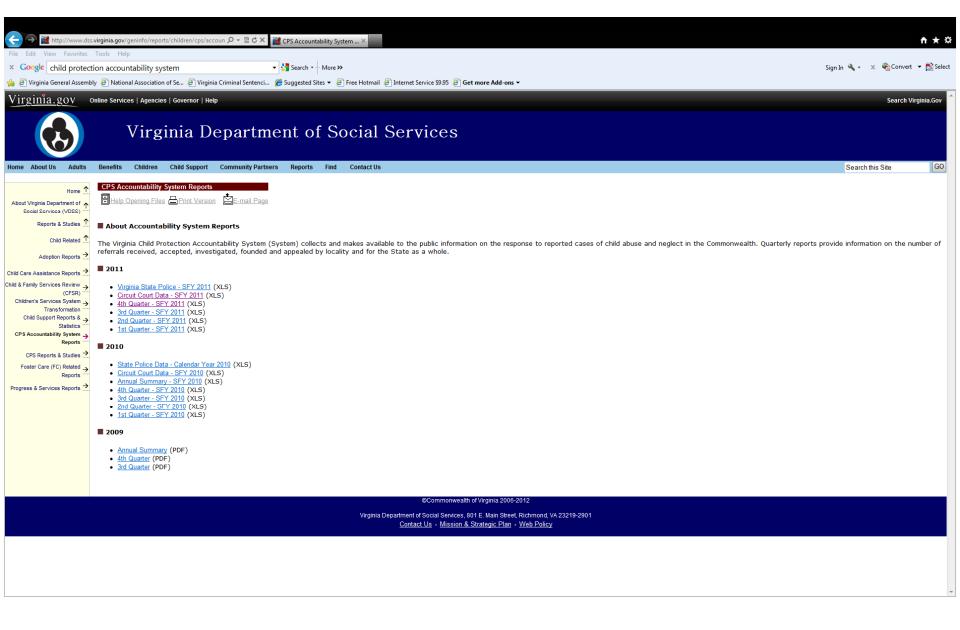
42 4. From the Virginia Criminal Sentencing Commission, information on sentences imposed for offenses listed in subdivision 2, including (i) the name of the sentencing judge, (ii) the offense or offenses for which a sentence was imposed, (iii) the age of the victim and offender, (iv) the relationship between the victim and the offender, (v) the locality in which the offense occurred, (vi) the sentence imposed and the actual time served, (vii) whether the sentence was an upward or downward departure from the sentencing guidelines or within the sentencing guidelines, and (viii) the reasons given for the departure, if any, from the sentencing guidelines.

5. From the Ottice of the Executive Secretary of the Supreme Court of Virginia, information by locality on cases from the Juvenile and Domestic Relations District Courts' Case Management System involving (i) children alleged to be abused or neglected, including (a) the number of petitions filed, (b) the number of cases in which an emergency removal order was issued, (c) the number of cases in which a preliminary removal order was issued prior to an adjudicatory hearing, (d) the number of cases in which a preliminary removal order or a preliminary child protective order or both were issued at a preliminary hearing, and (e) the number of cases in which a preliminary child protective order or a child protective order was issued other than at a preliminary hearing; and (ii) family abuse cases, including (a) the number of family abuse emergency protective orders issued by magistrates and juvenile and domestic relations district courts pursuant to § 16.1-253.4, (b) the number of family abuse protective petitions filed, and (c) the number of family abuse protective orders issued pursuant to § 16.1-279.1.

Information required to be reported pursuant to subdivisions B = 1, B = 2, and B = 3 through 5 shall be reported annually in a format approved by the Department of Social Services and aggregated by locality.

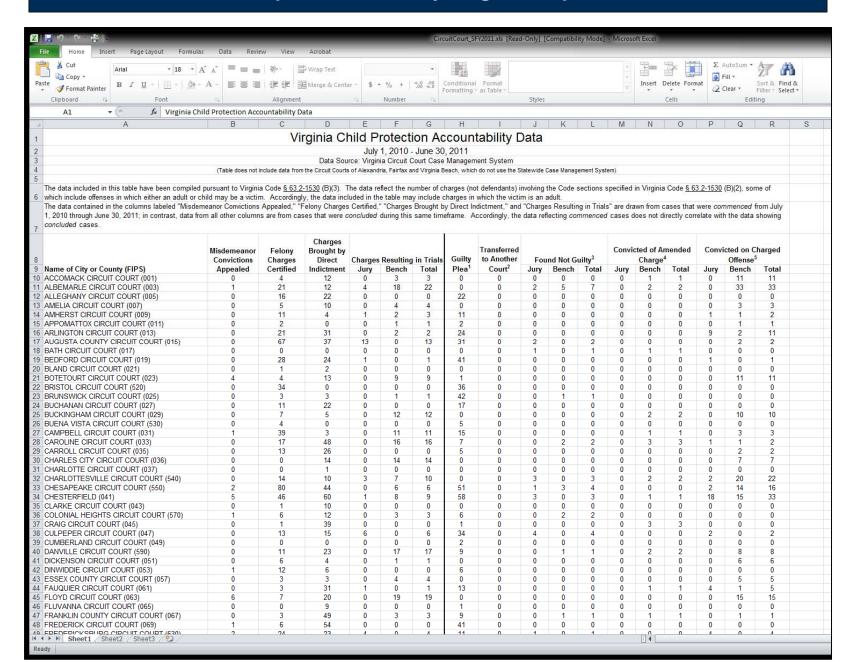
- C. Data collected pursuant to subsection B shall be made available to the public on a website established and maintained by the Department and shall also be made readily available to the public in print format. Information included in the System shall be presented in such a manner that no individual identifying information shall be included.
- 2. That the Office of the Executive Secretary of the Supreme Court of Virginia shall work together with the Department of Social Services to determine how the following information concerning children who are alleged to have been abused or neglected and for whom a petition has been filed in a Juvenile and Domestic Relations District Court can be retrieved from the Juvenile and Domestic Relations District Courts' Case Management System or the Online Automated Services Information System maintained by the Department for inclusion in the Virginia Child Protection Accountability System: (i) the type of abuse alleged, (ii) the relationship between the victim and the individual alleged to have committed the abuse or neglect, and (iii) the disposition of each case, including whether a legal change of custody or a protective order was granted or denied/dismissed.

The Office of the Executive Secretary of the Supreme Court of Virginia shall determine if the following information can be retrieved from the Juvenile and Domestic Relations District Courts'
Case Management System or the Circuit Court Case Management System, as appropriate: (a) the number of family abuse preliminary protective orders issued pursuant to § 16.1-253.1, (b) the number of petitions filed requesting the issuance of a protective order pursuant to § 19.2-152.10, (c) the number of preliminary protective orders issued pursuant to § 19.2-152.9, (d) the number of protective orders issued pursuant to § 19.2-152.10, (e) the type of abuse alleged, and (f) the relationship between the victim and the individual alleged to have committed the abuse.



http://www.dss.virginia.gov/geninfo/reports/children/cps/accountability.cgi

FY2011 Report Provided by Virginia Supreme Court



Requirements of House Bill 897 / Senate Bill 363

OFFENSES

Abuse and neglect of children § 18.2-371.1 Cruelty and injuries to children § 40.1-103 Contributing to delinquency of minor § 18.2-371 Kidnapping § 18.2-48 Rape § 18.2-61 Carnal knowledge § 18.2-63, 18.2-64.1 Forcible sodomy § 18.2-67.1 Object sexual penetration § 18.2-67.2 Aggravated sexual battery § 18.2-67.3 Sexual battery § 18.2-67.4 Detaining, etc., person for prostitution § 18.2-355 Crimes against nature § 18.2-361 Incest § 18.2-366 Indecent liberties § 18.2-370 through § 18.2-370.1 Offenses prohibiting proximity to children § 18.2-370.2 Child pornography § 18.2-374.1 to § 18.2-374.1:1 Using communication system to facilitate crimes with minors § 18.2-374.3 Indecent exposure § 18.2-387

Requirements of House Bill 897 / Senate Bill 363

CASE DETAILS

Name of sentencing judge

Offense or offenses

Age of the offender

Age of the victim

Relationship between the victim and the offender

Locality in which the offense occurred

Sentence imposed

Actual time served

Whether the sentence was within the sentencing guidelines range or was an upward or downward departure from the sentencing guidelines

Reasons given for the departure, if any, from the sentencing guidelines

	Sentencing Guidelines Cover Complete this form ONLY for applicable felonies sentenced on or OFFENDER						
	First Middle Las	tSuffix					
Age of the offender —	Date of Birth: Day Social Securit	ty Number:					
Locality —	◆ COURT — City/County						
Sentencing judge ——	Sentencing Judge's Name	For Office Use Only					
	Prosecuting Commonwealth's Attorney De	fense Attorney					
	◆ CONVICTIONS ————————————————————————————————————	Offense Pete					
Offenses ——	Offense Primary Offense Additional Offenses	Offense Date Month Day Year					
	Primary Offense Code Section § Docket Number						
	Crime was Witnessed by or Committed in the Presence of a Child ☐ Please check box if any crime(s) in current event were witnessed by or commit A child is present if he or she is within sight or sound of the offense when it of METHOD OF ADJUDICATION ☐ Jury Trial Sentence Set by Jury: ☐ ☐ ☐ ☐ ☐ ☐ ☐ ☐ ☐ ☐ ☐ ☐ ☐ ☐ ☐ ☐ ☐ ☐ ☐						

SENTENCE	— Imposed sentence		
Total Effective Time to Serve	Effective sentence		
Post Release Post Release Term § 18.2-10	Concurrence with the guidelines or upward or downward departure is determined based		
Check all that apply ☐ Incarceration Sentence to Run Concurrently With Another Sentencing Event ☐ Written Plea Agreement Accepted ☐ Oral Sentence Recommendation Accepted ☐ Restitution \$ ☐ Fine \$	on the recommended range and the effective sentence		
Dither Sentencing Programs (check all that apply) Day Reporting	Departure codes (selected based on departure reasons)		
	Departure reasons		

Age of the victim Relationship between victim and offender

	cable for Risk A: nt is NOT APPLICA		offense is bestiality, bigamy, non-forcibl	e sodomy, prostitution, child por	nography or
	(Go to Section A (F		,,,	, , , , ,	
Offender's Age	at Time of Off	ense ———			
		12	T T		
	-				
Less than 9th	Grade Educat	ti on (by convic	tion date)————————————————————————————————————	If YES, add 4	0
Not Regularly	Employed (dui	ring 2 years prid	or to arrest date) —	If YES, add 5	0
Offender's Rela	tionship with \	Victim —			
Victim Under Age 10	Relative			0	
			ep-parent)		
ictim Age 10 or more					1
			ep-parent)		
					0
A	I Dattam. 15				
Aggravated Se		-	•	_	V
	•		n		0
		pied penetration		4	
ocation of Off	ense ———				
	•				
			e		0
	-		or Crimes Against Person		
lumber: 0 Felonies					
1 Felony					
					<u> </u>
2+ Felonies					
Prior Incarcerat	ions/Commitn	nents ———		If YES, add 3	0
Prior Treatmen					
					Ţ
	No prior treatment			4	0
	Risk Score				
		Risk Level	☐ 44 or more		
		(Risk Score)	□ 34 - 43		
			28 - 33		
			up to 27	No Adjustment	

Footnotes and Caveats

- The legislation calls for information on "sentences imposed for offenses listed"
 - Guidelines recommendations and sentencing information is based on the entire sentencing event, not by individual offense
- For events that include one or more of the designated offenses, the primary (most serious) offense may not be one of the offenses on the list
 - For example, the primary offense for guidelines purposes could be drug possession
- Actual time served is not available
 - However, felons must serve at least 85% of the effective sentence ordered by the court

Footnotes and Caveats

- Exact age of the victim cannot be determined
 - Victim age can only be determined based on the category scored (under 10 years of age, 10 years or older) on Section A-Part I of the guidelines worksheet (the sex offender risk assessment instrument) or based on statutory provisions (rape of child under the age of 13)
- Similarly, victim-offender relationship can only be determined based on the category scored on Section A-Part I of the Rape or Sexual Assault guidelines worksheet

Footnotes and Caveats

- There are many factors that have an impact on sentencing outcomes that are not available or are not required for the report
- These factors may include, but are not limited to:
 - Specific offense behavior
 - Witness/victim testimony
 - Availability of evidence
 - Defendant's prior record
 - A plea agreement presented by the prosecution

Sample of Proposed Sentencing Commission Report

onviction Description	SG Judge*	Trial Type	Victim's	Age* Offend	der's Age	Relationship*	Imposed Time*	Effective Time*	SG Compliance*
	n Completed/A	Attempted/Co	nspired	Statute				Departure R	eason Coded by VCSC*
CCOMACK									
1/27/2011	John C. Morrison Jr.	Plea	Age 13	or 14	20	Known	12Y 0M 0D	2Y 0M 0D	Concurrence
arnal knowledge/	Statutory Rape Age of vic	im 13, 14	F	18.2-63(A)					
/27/2011	John C. Morrison Jr.	Plea	Age 13	or 14	19	Known	18Y 0M 0D	2Y 0M 0D	Concurrence
arnal knowledge/	Statutory Rape Age of vic	tim 13, 14	F	18.2-63(A)					
/27/2011	John C. Morrison Jr.	Plea	Age 13	or 14	20	Known	12Y 0M 0D	2Y 0M 0D	Concurrence
carnal knowledge/	Statutory Rape Age of vic	im 13, 14	F	18.2-63(A)					
6/28/2011	Frederick B. Lowe	Alford	Age 12	or less	24	Relative or Step-parent	20Y 0M 0D	6Y 0M 0D	Concurrence
lggravated sexual	l battery - victim under age	: 13	F	18.2-67.3(A,1)					
/27/2011	John C. Morrison Jr.	Plea	Age 13	or 14	19	Known	18Y 0M 0D	2Y 0M 0D	Concurrence
carnal knowledge/	Statutory Rape Age of vic	im 13, 14	F	18.2-63(A)					
9/2/2010	Glen A. Tyler	Plea	Unknow		29	Unknown	60Y 0M 0D	12Y 0M 0D	Concurrence
•	ith use of gun or simulate	•	F	18.2-58					
Abduct with intent t Grand larceny - Au	to gain pecuniary benefit (e ito theft	extortion)	F F	18.2-48(i) 18.2-95(ii)					
LBEMARLE									
	Cheryl V. Higgins	Plea	Age 9 o	rless	27	Step-parent	40Y 9M 0D	10Y 9M 0D	Concurrence
3/8/2011 Forcible intercours	Cheryl V. Higgins se with victim under age 13 battery - victim under age	3	Age 9 o F F	or less 18.2-61(A,iii) 18.2-67.3(A,1)	27	Step-parent	40Y 9M 0D	10Y 9M 0D	Сопситепсе
8/8/2011 Forcible intercours Aggravated sexual	e with victim under age 13 battery - victim under age	13	F F	18.2-61(A,iii) 18.2-67.3(A,1)					
6/8/2011 Forcible intercours Aggravated sexual	e with victim under age 13 battery - victim under age Cheryl V. Higgins	3	F	18.2-61(A,iii) 18.2-67.3(A,1) vn	27	Unknown	50Y 0M 0D	10Y 9M 0D 3Y 0M 0D of images, content of images	Aggravation
3/8/2011 Forcible intercours	e with victim under age 13 battery - victim under age Cheryl V. Higgins	13	F F Unknow	18.2-61(A,iii) 18.2-67.3(A,1)		Unknown	50Y 0M 0D	3Y OM OD	Aggravation
/8/2011 Forcible intercours aggravated sexual //22/2011 Possess child porm	te with victim under age 13 battery - victim under age Cheryl V. Higgins in (first offense) Cheryl V. Higgins	3 13 Plea Plea	F F Unknow F Age 9 o	18.2-61(A,iii) 18.2-67.3(A,1) vn 18.2-374.1:1(A)		Unknown C	50Y 0M 0D Child Pom case, number of 10Y 0M 0D	3Y 0M 0D of images, content of images,	Aggravation time involved in child porr Aggravation
6/8/2011 Forcible intercours Aggravated sexual 6/22/2011 Possess child porn	e with victim under age 13 battery - victim under age Cheryl V. Higgins n (first offense)	3 13 Plea Plea	F F Unknow F	18.2-61(A,iii) 18.2-67.3(A,1) vn 18.2-374.1:1(A)	23	Unknown	50Y 0M 0D Child Pom case, number of 10Y 0M 0D	3Y 0M 0D of images, content of images,	Aggravation time involved in child porr Aggravation
/8/2011 Forcible intercours Aggravated sexual P/22/2011 Possess child pom P/15/2011 Carnal knowledge/	te with victim under age 13 battery - victim under age Cheryl V. Higgins (first offense) Cheryl V. Higgins (Statutory Rape Age of victim H. Thomas Padrick Jr.	Plea Plea tim 13, 14 Bench	F Unknow F Age 9 o F	18.2-61(A,iii) 18.2-67.3(A,1) vn 18.2-374.1:1(A) or less 18.2-63(A)	23	Unknown C	50Y 0M 0D Child Pom case, number of 10Y 0M 0D	3Y 0M 0D of images, content of images,	Aggravation time involved in child porr Aggravation
/8/2011 Forcible intercours Aggravated sexual P/22/2011 Possess child pom P/15/2011 Carnal knowledge/	te with victim under age 13 battery - victim under age Cheryl V. Higgins (first offense) Cheryl V. Higgins (Statutory Rape Age of vic	Plea Plea tim 13, 14 Bench	F F Unknow F Age 9 o	18.2-61(A,iii) 18.2-67.3(A,1) vn 18.2-374.1:1(A) or less 18.2-63(A)	23	Unknown Known or Stranger Counts of offense dropped in p	50Y 0M 0D Child Porn case, number of 10Y 0M 0D plea; number of violations;	3Y 0M 0D of images, content of images 0Y 4M 0D r, multiple counts in event; mi	Aggravation time involved in child porr Aggravation ultiple offenses scored as 1